

Creating a Conducive Environment for the Success of PPPs in Nigeria





Presentation Focus

- Set global and local context around PPPs
- Observations on the Nigerian PPP environment
- Recommendations for making the environment in Nigeria more conducive for PPPs

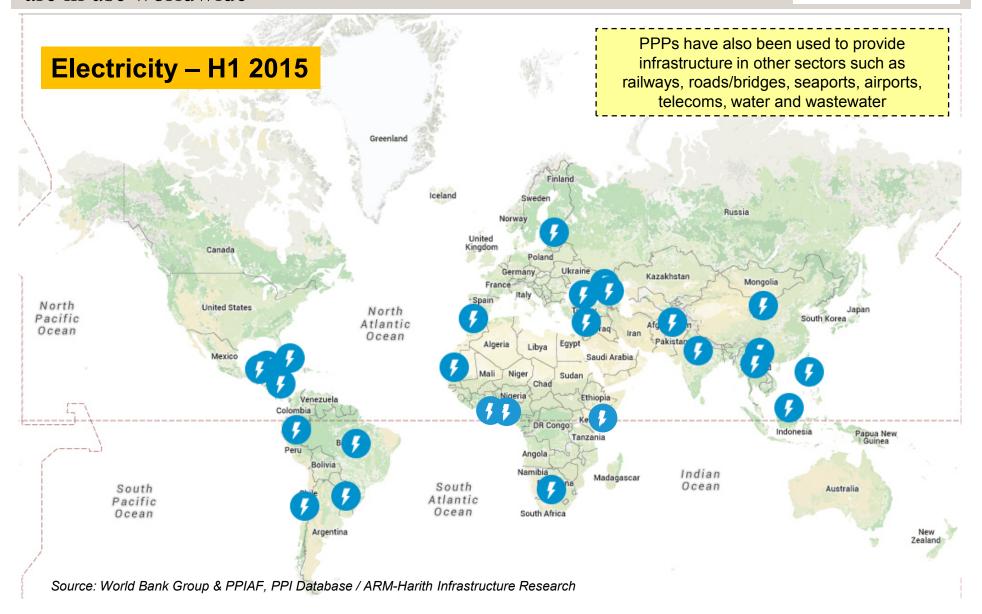
The Essential Nature of Public Private Partnerships



- ☐ They are **procurement models** that enable:
 - Provision of social and economic assets and /or services through utilizing a combination of public and private resources
 - ➤ Allocation of risks between the public and private sector in such a way that:
 - * specific risks are passed to the parties best-placed to manage them
 - enables private sector finance, best practice, expertise, and capabilities to be utilized in the delivery of public projects
 - Provision of public assets and services in an affordable and cost-effective way(Value For Money)
- They can be applied to just about any type of asset or service that was erstwhile provided by the public sector but are **typically used on infrastructure projects**
- ☐ They are **fairly complex** contractually, financially, and socio-politically
 - They require full alignment between key stakeholders in order to succeed
 - They require professional skills, expertise, and experience to properly structure them and to achieve financial closure

Public Private Partnerships in infrastructure projects are in use worldwide





Project Example: Azura Edo-IPP



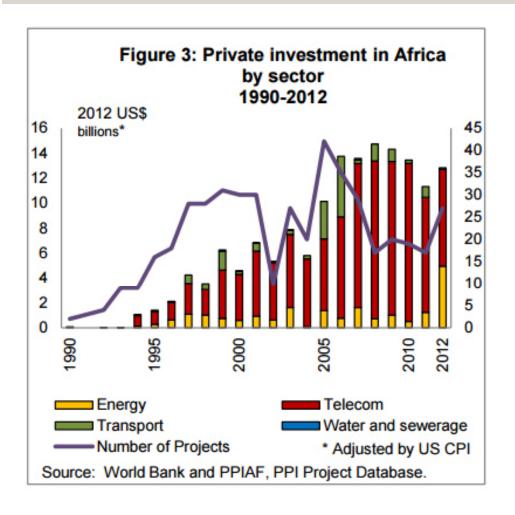
- ☐ 20-year license for the generation of electricity in Edo State, Nigeria
- ☐ Key parties: Federal Government of Nigeria, Edo State Government, Azura Power West Africa Ltd
- ☐ Phase 1 Development, construction, O&M of a 450MW gas-fired Open Cycle Power Generation
- ☐ Project Summary and Status
 - Financial close achieved 28th December 2015 US\$876M raised in debt and equity
 - ➤ Long term Gas Supply Agreement involving US\$200M investment + proximity to national gas trunk main (ELPS II)
 - ➤ World Bank Partial Risk Guarantee underpinning offtaker (NBET) risk; MIGA PRI; Put-Call Option Agreement with Federal Ministry of Finance covering Termination scenarios
- The ARM-Harith Infrastructure Fund is an equity investor in the project and also provided development capital pre-financial close
- ☐ Construction work is now in progress on site





Public Private Partnerships are increasingly prevalent in Sub-Saharan Africa





- ☐ Growth of private infrastructure investment in 2012 was strongest in the Energy Sector
 - ➤ Investment in the sector increased to US\$5Bn, the highest since 1990
 - ➤ 22 projects reached financial close
 - ➤ All the projects were greenfield
 - Contract tenors ranged between 20 and 25 years
 - > The majority were openly tendered
- □ Telecoms received US\$7.7Bn of infrastructure investment in 2012.
 Investment in the sector has been on the decline in recent times though
- ☐ Transport received limited attention in 2012
- ☐ Water has continued to exhibit negligible activity in Sub-Saharan Africa

Examples of African Transport PPP Projects





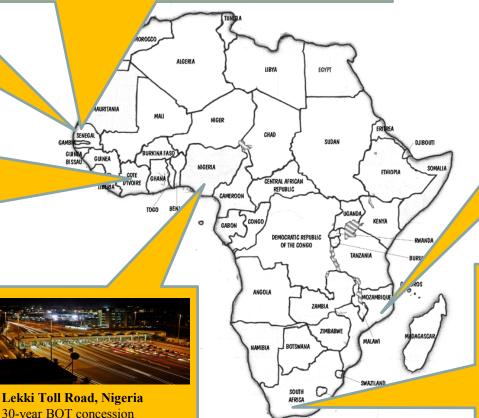
- · Dakar- Diamniado Toll Road, Senegal
- 30-year O&M concession
- €375M project cost / FC 2010
- Multilateral/DFI-financed



- Henri Konan Bedie Bridge, Cote D'Ivoire
- 30-year DBOT concession
- US\$365M project cost / FC 2012
- DFI/Concessionairefinanced



- Blaise Diagne International Airport, Senegal
- 25-year O&M concession
- €525M project cost / FC 2011
- Multilateral/DFI-financed





- Maputo Port, Mozambique
- 15-year concession
- US\$70M project cost / FC 2003
- 49% government-owned



• Gautrain, South Africa

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- 20-year DBOM concession
- US\$3Bn project cost / FC 2007
- 80% financed by government

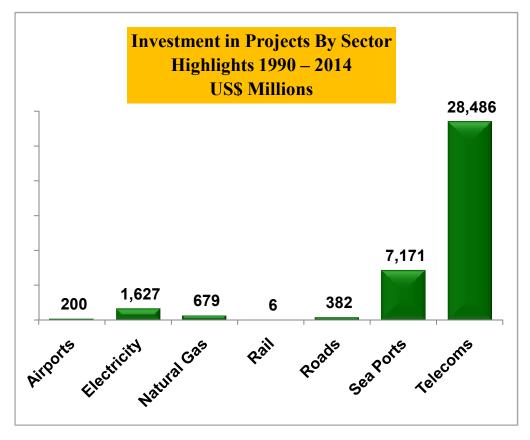
• Lekki Toll Road, Nigeria • 30-year BOT concession • US\$427M project cost / FC 2008

• 100% financed by concessionaire • Investor exit via sale to host

government

Nigeria has benefited from investments generated through Public Private Partnerships



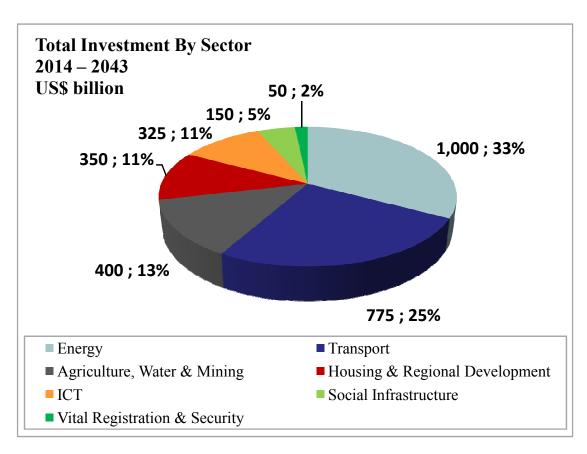


Source: World Bank Group & PPIAF, PPI Database

Infrastructure sectors reported on	Airports, Electricity, Natural Gas, Rail, Roads, Sea Ports, Telecoms
Number of projects reaching financial close	55
Total investment	US\$ 38.6 billion
Sector with the largest investment share	Telecoms
Type of projects with the largest share	Greenfield
Number of projects cancelled or under distress	7

Nigerian Integrated Infrastructure Masterplan

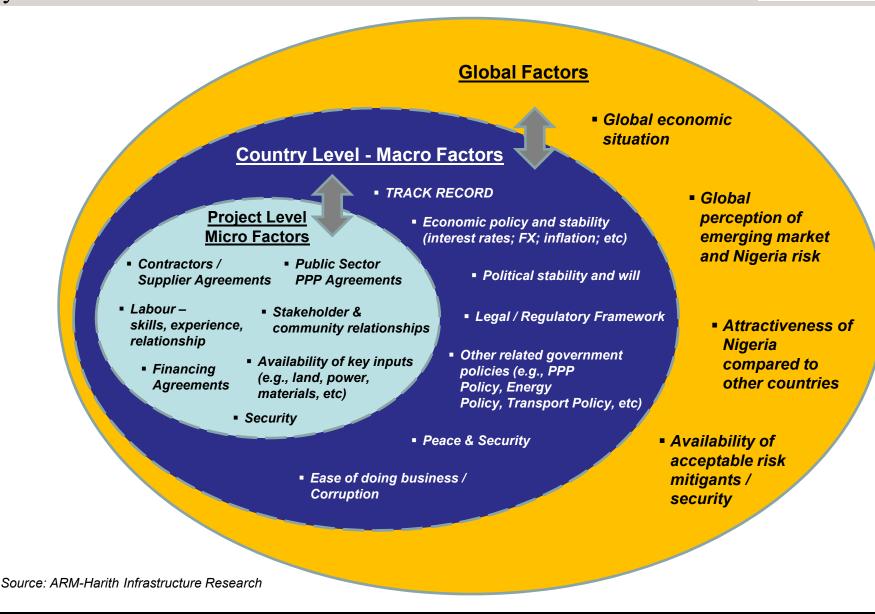




- ☐ Various estimates exist about Nigeria's infrastructure needs
- ☐ 30-year Nigerian Integrated Infrastructure Masterplan
 - US\$3 trillion estimated cost over the plan horizon
 - ➤ US\$166 billion estimated cost during the 1st 5 years
 - Private sector assumed to fund at least 48% of the cost in the 1st 5 years
 - The remaining 52% is assumed to be funded from a combination of public and private finance sources

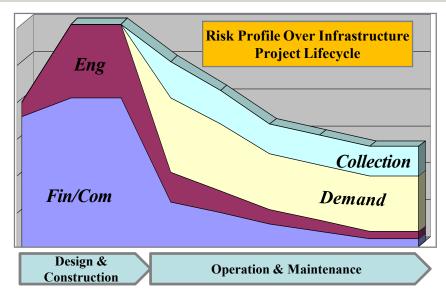
Nigerian PPPs operate in a complex and dynamic environment but not in a vacuum

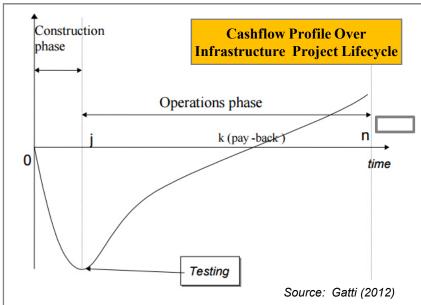




Successfully delivering an economically viable PPP project is about managing risks and cashflows







- There is an inverse relationship between the risk and cashflow profiles on an infrastructure project
- ☐ The highest risk phase is during construction
 - No revenues; delays and disputes can be costly
 - Inadequate financing can result in a moribund project
- ☐ It can take 7-10 years or even longer for project payback to be achieved
 - Any actions that strain, interrupt, or delay cashflows will likely be problematic
- Not every project is commercially viable without some form of support
 - Private investors will be unwilling to take on a project if they foresee viability risks
 - They may want guarantees, e.g, around demand/volume risks, or to protect against public sector counterparty risk

Creating a more conducive environment for PPPs in Nigeria





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Global Factors

Country Level Factors

Project Level Factors

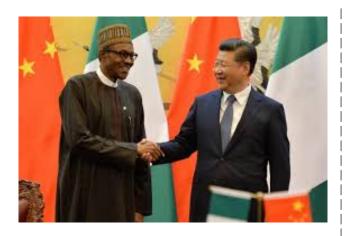
- Recognize that Nigeria is in competition with other countries for investment
- Deal with the country's high-risk external image
 - Deliver tangible results from the anti-corruption drive
 - Respect sanctity of contracts and investor protections
 - Minimize/eliminate political and government interference in PPP commercial arrangements
 - Urgently reform Nigeria's FX
 policy it has slowed down
 FDI and is placing severe strain
 on local businesses
 - Ensure peace and security

- Consistency and clarity of policies
- Strengthen public institutions and allow them to do their work
- Enabling economic environment
 - Lower interest rates and longer debt tenors
 - Currency stability and FX availability
 - Minimize government interventionist measures – "you can't buck the market"
- Minimize bureaucracy and red tape"block gateways to corruption"
- Establish transparent and effective legal/regulatory systems
- Publicise PPP opportuities /enable more effective tender processes

- Carry stakeholders along every step of the way – "government has a key role to play"
- Government support may be required to make particular projects bankable
- Public sector counterparties should fulfill their obligations
 - Budget on a long-term basis to match contract terms and ensure prompt payment
 - Understand and respect the PPP agreements – "get good advice"
 - Avoid actions that delay or disrupt construction and operations
 - Deal with contractual issues/claims swiftly

Will the Nigeria-China Deal change anything for PPPs in Nigeria?





Key Deal Highlights

- ☐ US\$6Bn Chinese investment into Nigerian infrastructure
- ☐ US\$15Bn Chinese investment into Nigerian agriculture
- A portion of Nigeria's reserves to be held in Chinese Yuan instead of USD
- ☐ 'Currency swap' to facilitate trade between Nigeria and China, e.g., through the issue of Yuandenominated, rather than USDdenominated, LCs

Implications

- ☐ It's hard to call right now as there are still unknowns:
 - ➤ What's the deal? Has China offered Nigeria loans, or are we dealing with a bilateral trade agreement of some sort?
 - ➤ Who will decide what projects to invest in, and what procurement model(s) to use? Nigeria or China?
 - ➤ Will there be local content protections and knowledgetransfer provisions to safeguard Nigerians?
 - ➤ Is it realistic to look mainly to China (at the expense of our other trading partners) as the answer to our needs?
 - ➤ 80% of the US\$14.9Bn Nigeria-China trade comprises Chinese exports to Nigeria. 20% are Nigerian exports to China, mainly oil - it's hard to see how this deal will redress, rather than accelerate, the trade imbalance
 - ➤ Switching our main currency of trade from USD to Yuan may create a **short term 'optical' improvement in the value of the Naira vis-à-vis USD**; however, it's hard to see how that will be sustained in the medium/long term unless Nigeria's balance of trade improves



Thank You

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